

Citizen's Constituency Development Fund Report Card for Changamwe Constituency, Mombasa District



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1.0 Introduction

- This Citizen Report Card (CRC) has been researched and published by the National Taxpayers Association (NTA) to sensitize citizens, elected officials, and civil society organisations on the management of devolved funds, and the provision of district services.
- The publication has been developed by the NTA Secretariat and Regional NTA staff.
- NTA is a national, independent, non-partisan organization focused on improving the delivery of services and the management of devolved funds for the benefit of all Kenyans.
- The NTA is committed to working with the Government of Kenya to improve service delivery at the district level and the management of devolved funds.
- The NTA assessed all CDF/LATF projects funded in the financial year (FY) 2006-07 in 23 constituencies and 8 municipalities in 8 districts¹ across all provinces.
- This report presents the findings from research in Changamwe Constituency, Mombasa district.

2.0 Executive Summary

- A summary of the main findings from the NTA research in Changamwe Constituency are listed in Table 1 below.
- Project profiles and digital photographs of all CDF projects visited and assessed are listed in Annex 1.
- The key findings are as follows:

Kshs. 0 of taxpayer's money has been wasted, due to badly built, complete and incomplete projects

0% of the total CDF funds awarded in FY 2006-07 were on badly implemented projects

Kshs. 0 of taxpayer's money is missing and unaccounted for

0% of the total CDF funds awarded in FY 2006-07 are missing and unaccounted for

3.0 Recommendations for Hon. Ramadhan Kajembe

1. Complete all incomplete CDF projects as soon as possible.
2. Make available all records of CDF projects, plus Bills of Quantities.

¹ These are Nairobi West, Garissa, Mombasa, Nyeri, Mombasa, Kisumu, Mombasa and Machakos districts.

Table 1: Summary Findings from NTA Audit of CDF Projects in Changamwe Constituency

Category	Project Assessment Classification	No. of Projects	Budget Awarded	Budget Spent	Budget Unaccounted For
			Kshs.	Kshs.	Kshs.
A	Well built, Complete projects - good quality construction, good value for money for taxpayer's.	8	18,983,000	18,983,000	-
B	Badly built, Complete and Incomplete projects - poor quality construction, money wasted, poor value for money	-	-	-	-
C	Well built, Incomplete projects - project not yet Complete, being built in phases, so far well built	4	33,166,954	33,166,954	-
D	Abandoned Projects - projects are incomplete and not funded in the last year, taxpayer's money is wasted	-	-	-	-
E	Ghost projects - officially allocated funds, but project does not physically exist	-	-	-	-
F	Missing funds - funds awarded are higher than what the project location had actually spent	-	-	-	-
TOTAL		12	52,149,954	52,149,954	

Main Findings	Summary of Funds (Kshs.)	% of Total
Total Money Badly Used (B Projects)	-	0%
Total Money Wasted (D Projects)	-	0%
Budget Unaccounted For	-	0%

4.0 Challenges in undertaking this work

4.1 Inadequate/ lack of access to information from government offices

- In some instances, custodians of information were blatantly uncooperative, especially in cases where project implementation was suspicious. While in other cases, relevant information was hidden by the fund managers and the users for fear of victimisation and other unexplained reasons.

4.2 Threats from those managing devolved funds

- These threats raise concerns on security of the field officers whose lives are put at risk.

4.3 Joint funding and multiple financing of projects

- In some instances, projects received funding from non state actors, in addition to funds awarded by CDF/LATF. This made categorization of such projects difficult.

5.0 Challenges in CDF/LATF Implementation

5.1 Ignorance/ lack of information on CDF/LATF funds and how they are managed

5.2 Lack of adherence to CDF Act and regulations

- Although the law puts a cap of between 5 and 25 respectively, as the minimum and maximum number of projects respectively, which shall be initiated in a financial year, most constituencies initiated between 2 – 8 times the maximum allowed. This has led to implementation of numerous projects across the constituencies beyond the recommended number per financial year. The result is the ever increasing number of incomplete projects. This, however, has been blamed on demand by citizens to have projects in their locality, failure to do so is normally misconstrued to mean neglect of certain areas by the MPs.

6.0 NTA Research Methodology

The research methodology involved the following stages and methods.

6.1 Secondary Data Collection and Analysis

NTA Research Officers held a series of meetings with district and constituency officials to collect information on CDF/LATF projects funded in FY 2006-07.

6.2 Project Site Visit and Rapid Assessment, and User Interviews

NTA Research Officers visited all CDF/LATF projects funded in FY 2006-07. At each project site they:

- (i) took digital photographs of the project;
- (ii) interviewed project users living around the project, using a structured CDF/LATF Project Users Questionnaire (see Annex 1); and,
- (iii) undertook a rapid assessment of the project using a structured questionnaire called CDF/LATF Project Rapid Assessment Form (see Annex 2)².

²The data listed in this form was based on the findings from interviews with project users

6.3 Desk-based Project Classification

Upon returning from the field, NTA Research Officers analysed the data collected and then classified all projects into one of the six categories below:

Category A Projects – Well built, Complete projects

- This category is for CDF/LATF projects which scored above 15 marks out of 30 on the Project Rapid Assessment Form (Annex 2)³, and were found to be well built, with good value for money (i.e the budget was the right amount for the infrastructure delivered).

Category B Projects – Badly built, Complete and Incomplete projects

- This category is for CDF/LATF projects which scored less than 15 marks out of 30 on the Project Rapid Assessment Form, and were found to be poorly constructed with poor value for money, and/or with budgets much larger than what was actually received.

Category C Projects – Well built, inComplete projects

- This category is for CDF/LATF projects which scored above 15 marks out of 30 on the Project Rapid Assessment Form, and were well built but incomplete, i.e money was used to build something useful and of good quality, but the infrastructure was incomplete

Category D Projects - Abandoned Projects

- This category is for CDF/LATF projects which are incomplete and not funded in the last financial year, thus taxpayer's money wasted.

Category E Projects – Ghost projects

- This category is for CDF/LATF projects which had been officially allocated funds but the project did not physically exist, i.e it was a ghost project.

Category F Projects – Missing funds

- This category is for CDF/LATF projects where the funds awarded were higher than what the project received and spent, eg. a school was officially awarded Kshs. 600,000 for classrooms and it only received and spent Kshs. 200,000.

6.4 Desk-based Independent Technical Assessment and Strategic Visits

At this stage the NTA Research Officers contracted a local engineer (or quantity surveyor) to undertake an independent desk review which involved: (i) analysis of secondary data and data collected in the field; (ii) strategic field visits to selected projects where additional information was needed; (iii) scoring projects out of 30 marks⁴ and, (iv) classification of all projects into one of the six categories above (See Annex 4 for the Technical Assessment form).

6.5 Desk-based Analysis and Final Project Classification

Following the independent technical assessment, the NTA Research Officer met with the contracted engineer to compare her/his list of categorised projects. The output of this meeting was a final list of categorised projects.

³The Research Officer gave each project a score out of 30 marks for: (1) Community participation in project selection/community users satisfaction with the project (10 marks); (2) Project completion status -- on time/within budget? (10 marks); and, (3) Visual assessment of overall quality of construction and finish (10 marks).



⁴ Projects were scored out of 30 marks covering: (i) quality of materials used: (ii) project completion status - on time/within budget?; (iii) project cost - does the project represent value for money?



Annex 1



Project profiles and digital photographs for all
CDF projects visited and assessed







Project Number	002	
Constituency	Changamwe	
Project Name	Jomvu kuu social hall	
Project Activity	Construction of social hall	
Location/Ward	Jomvu kuu	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Complete and in use	
Total Funds Awarded to Date	3,833,000	
Total Funds Spent to Date	3,833,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	87%	
Project Classification	A	
Comments	The project is of good quality.	



Project Number	003	
Constituency	Changamwe	
Project Name	Five classrooms and Bamako project	
Project Activity	Construction of 5 classrooms	
Location/Ward	Jomvu kuu	
MPs Name	Hon. Ramadhan Kajembe	
Project Status	Complete	
Total Funds Awarded to Date	3,350,000	
Total Funds Spent to Date	3,350,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	90%	
Project Classification	A	
Comments	The project is of good quality.	



Project Number	012	
Constituency	Changamwe	
Project Name	Miritini primary	
Project Activity	Construction of classrooms	
Location/Ward	Miritini	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Complete	
Total Funds Awarded to Date	1,000,000	
Total Funds Spent to Date	1,000,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	76%	
Project Classification	A	
Comments	The project is of good quality.	

Project Number	007	
Constituency	Changamwe	
Project Name	Mary cliff primary school	
Project Activity	Renovation of class	
Location/Ward	Tudor	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Complete	
Total Funds Awarded to Date	1,500,000	
Total Funds Spent to Date	1,500,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	53%	
Project Classification	A	
Comments	The project is of good quality.	


Project Number	008	
Constituency	Changamwe	
Project Name	School desks for kipevu	
Project Activity	Purchase of desks	
Location/Ward	Chaani kipevu	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Complete	
Total Funds Awarded to Date	300,000	
Total Funds Spent to Date	300,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	90%	
Project Classification	A	
Comments	The is of good quality thus shows good use of the funds.	



Project Number	009	
Constituency	Changamwe	
Project Name	Jomvu primary school	
Project Activity	Construction of classrooms	
Location/Ward	Jomvu kuu	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Completed	
Total Funds Awarded to Date	1,000,000	
Total Funds Spent to Date	1,000,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	80%	
Project Classification	A	
Comments	The project is of good quality.	



Project Number	010	
Constituency	Changamwe	
Project Name	Kwa shee social Hall	
Project Activity	Construction of social	
Location/Ward	Jomvu kuu	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Complete	
Total Funds Awarded to Date	4,000,000	
Total Funds Spent to Date	4,000,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	87%	
Project Classification	A	
Comments	The project is of good quality.	

Project Number	011	
Constituency	Changamwe	
Project Name	Mikanjuni maternity	
Project Activity	Construction of maternity hospital	
Location/Ward	Jomvu kuu	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Complete	
Total Funds Awarded to Date	4,000,000	
Total Funds Spent to Date	4,000,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	100%	
Project Classification	A	
Comments	The project is of good quality.	

Project Number	004	Photo Unavailable
Constituency	Changamwe	
Project Name	Water project in portreitz	
Project Activity	Laying of pipes to get fresh water	
Location/Ward	Portreitz	
MPs Name	Hon. Ramadhan Kajembe	
Project Status	Incomplete	
Total Funds Awarded to Date	550,000	
Total Funds Spent to Date	550,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	N/A	
Project Classification	C	
Comments	The project is currently being rehabilitated due to low pressure of the water in the pipe.	

Project Number	005	
Constituency	changamwe	
Project Name	Storm water drains at wayani	
Project Activity	To prevent floods	
Location/Ward	Portreitz wayani	
MPs Name	Hon. Ramadhan Kajembe	
Project Status	Incomplete	
Total Funds Awarded to Date	4,000,000	
Total Funds Spent to Date	4,000,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	47%	
Project Classification	C	
Comments	The project is of good quality.	

Project Number	001	
Constituency	Changamwe	
Project Name	Kajembe High school	
Project Activity	Construction of classrooms, perimeter wall, purchase of furniture	
Location/Ward	Mikindani	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Incomplete and in use	
Total Funds Awarded to Date	27,416,954	
Total Funds Spent to Date	27,416,954	
Total Unaccounted Funds	Nil	
Technical Performance Score	83%	
Project Classification	C	
Comments	The project is of good quality.	

Project Number	006	
Constituency	Changamwe	
Project Name	Tudor social hall	
Project Activity	Rehabilitation of social hall	
Location/Ward	Tudor	
MPs Name	Hon.Ramadhan Kajembe	
Project Status	Incomplete	
Total Funds Awarded to Date	1,200,000	
Total Funds Spent to Date	1,200,000	
Total Unaccounted Funds	Nil	
Technical Performance Score	86%	
Project Classification	C	
Comments	The project is of good quality.	

Annex 2
CDF/LATF Project Rapid Assessment Form

Recommendation (mark one box)	Stage 1 = OK	Stage 2 = Further Investigation	Report No.	

Constituency Name		Location/Ward	
Project Name		Project Number	
Project Activity		Rural/Urban	
MPs Name (2007)		MPs Name (2008)	

Project Status	Complete		InComplete/stalled		Incomplete		Does not exist	
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Amount Awarded	FY 2007/08	FY 2006/07	FY 2006/05	FY 2005/04
Kshs.				

Total CDF Funds Spent to date (April 2008) Kshs.	
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Total Other Funds Spent to date (April 2008) Kshs. (NGOs, CBOs, FBOs, Private Sector, etC)	
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Total Funds Spent to date (April 2008) Kshs.	
--	--

CDF Project Manager Name		Contact Nos	
Project Contractor Name		Contact Nos	
Other Contact Person		Contact Nos	

Field Visit Assessment Information

Name or general position of people met at project site	
1.	3.
2.	4.

Project Score	Out of 10	Comments
Community participation in selection/community/users satisfaction		
Project completion status -- on time/within budget?		
Visual assessment of overall quality of construction and finish		
Total Project Rapid Score (out of 30)		

Note: A mark of 10 is excellent, while a mark of 1 is very bad

Signature of RO:		Time and Date:	
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Annex 3

CDF/LATF Project Users Questionnaire

Quest. No.:

Name of DMO

Instructions for DMO

- Explain who you are, and the purpose of your visit. Clearly state that the interview is anonymous.
- Ask the person if they know about the concerned project before starting the interview, if they have no knowledge then do not interview them.
- If the person agrees to be interviewed, ask how long they have been resident in the community. If it is less than six months do not undertake the interview. Do not interview people directly or officially involved in managing the project as they will have a bias.
- DMOs must interview a mix of women and men at all project locations.
- The minimum requirement is 4 user interviews/project.
- In questions with written answers be very clear and concise

1. Name of District	2. Constituency Name	
3. Name of Project	4. Location Name	
5. Gender of person interviewed (circle one answer number)		1. Female 2. Male
6. Age of person interviewed		_____ years
7. Occupation (circle one answer number)	1. Farmer 2. Business Owner 3. Labourer /Housekeeper	4. Private Sector Employee 5. Government employee 6. Other (explain) _____
8. DMO -- Why have you selected this person? (list relationship to project)	1. Resident lives near project 2. Resident from community uses the project 3. Other (explain) _____	
9. Do you know who funded the project?	1. Yes 2. No	
10. If yes, can you say who?	1. CDF 2. LATF 3. MP	4. Community 5. Donors/NGOs 6. Government
	7. Councillor 8. Private company	9. Do not know 10. Other (explain) _____
11. Is the project Complete and in use, or incomplete and in use?	1. Project is completed and in use 2. Project is completed and not in use 3. Project is incomplete and in use 4. Project is incomplete and not in use 5. Project is "missing", does not exist	
12. Please explain your answer? (If the person choose option 2, 3, 4, or 5)		
13. Did you or people you know in the community participate in project selection?	1. Yes, community participated 2. No, community did not participate 3. Do not know	
14. If yes, please explain how you know this?	1. I attended the meeting 2. I know people who attended and they told me 3. Other (explain) _____	
15. If yes, do you know approximately how many people attended the meeting to select the project?	1. _____ people (write the number) 2. Do not know	
16. If yes to Q10, (community participated in project selection), Was this project selected as a priority for this community?	1. Yes 2. No 3. Do not know	

17. If no to Q10, do you know who selected the project?	1. MP 2. Councillor	3. Chief/Govt. official 4. Do not know	5. Other _____
18. Did you or people you know in the community participate in project implementation?	1. Yes, community participated 2. No, community did not participate 3. Do not know		
19. If yes, how?	1. They contributed labour/security/supervision/goods/materials/land etC 2. They gave money 3. Other (explain) _____		
20. Was there a Project Management Committee formed for this project?	1. Yes	2. No	3. Do not know
21. If yes, who selected this Committee?	1. MP selected 2. Community selected 3. MP and community	4. Councillor selected 5. Govt. selected	6. Do not know 7. Other (explain) _____
22. What is your satisfaction in terms of quality of the facility and value for money spent on this project?	1. Very satisfied 2. Satisfied	3. Dissatisfied 4. Very dissatisfied	
23. If Dissatisfied or Very dissatisfied, explain why?			
24. Was this project transparently managed?	1. Yes 2. No	3. Do not know	
25. If no, explain why not?			
26. How would you rate the project in terms of impact on beneficiaries?	1. High impact – many people in community benefited 2. Medium impact – some people in community benefited 3. Low impact – none/few people in community benefited		
27. What are the three most important future projects for this community?	1.		
	2.		
	3.		
28. Can you suggest ways to improve implementation of CDF/ LATAF projects?	1.		
	2.		
	3.		
29. DMO Verification -- What is the actual completion status of the project based on observation? (visit the project and then Complete this question)	1. Project is completed and in use		
	2. Project is completed and not in use		
	3. Project is incomplete and in use		
	4. Project is incomplete and not in use		
	5. Project is “missing”, does not exist		

Name of interviewer	Signature of interviewer	Date and time of interview

Annex 4

Technical Project Assessment Form

Project Score (Out of 100)	%	Project No.	
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Project Type (LATE/CDF)		Project No.	
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Project Name		Constituency Name	
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District Name		Location / Ward Name	
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Area	Out of 10	Justify the score you gave with explanation below (write clearly and neatly)
(1) Quality of materials used		
(2) Project completion status -- on time/within budget?		
(3) Project cost – does it represent value for money		
Total (total the marks given out of 30, then list %)		What is your overall recommendation (circle one answer) 1. Project <u>has been</u> well implemented and looks as though there is good value for money for the community. 2. Project <u>has not been well</u> implemented and looks as though funds have not been well used. 3. Is difficult to fully assess.
	%	

Note: A mark of 10 is excellent, while a mark of 1 is very bad.

Name of technical reviewer:	Date:
Signature of technical reviewer:	Time: